

DEPARTMENTS OF COMMERCE, JUSTICE, AND STATE, THE JUDICIARY, AND RELATED AGENCIES APPROPRIATIONS FOR 1987

HEARINGS

BEFORE A

SUBCOMMITTEE OF THE COMMITTEE ON APPROPRIATIONS HOUSE OF REPRESENTATIVES

NINETY-NINTH CONGRESS

SECOND SESSION

SUBCOMMITTEE ON THE DEPARTMENTS OF COMMERCE, JUSTICE, AND
STATE, THE JUDICIARY, AND RELATED AGENCIES

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~~PART 7.~~ Part 6 Def State

TESTIMONY OF MEMBERS OF CONGRESS AND OTHER INTERESTED INDIVIDUALS AND ORGANIZATIONS

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Economic and Business Affairs

Office of Trade and Commercial Affairs, Economic Officer and \$7,000. The Deputy Assistant Secretary for Trade and Commercial Affairs is responsible for nearly 25 percent of the Bureau's workforce and is the focal point for all international trade issues. The effects of an increasing U.S. trade deficit, pressures for protectionist actions, increased emphasis on providing assistance to U.S. companies doing business abroad, and the impact of international food crises has placed an unusually heavy workload on this bureau manager without accompanying staff support resources. Effective management of and follow-up on fast-breaking, time sensitive trade issues is essential in the achievement of U.S. international economic policy goals. This position will provide a key element of substantive continuity in the management of highly volatile issues handled by three very diverse offices under this Deputy's supervision. Coverage and follow-up on these wide-ranging international trade, commercial and food policy issues will significantly enhance the Bureau's ability to anticipate and respond to developments in these areas of international economic activity.

Office of East-West Trade, Secretary and \$9,000. An additional secretary is needed to handle the increased workload associated with the processing of foreign policy export licensing cases. This workload has doubled from 500 cases in 1983 to 1,100 currently and this trend is expected continue.

Intelligence and Research, 32 Positions and \$698,000

Department-level Research Program, \$300,000. These funds are requested to support the external research requirements of the principals of the Department. Increasingly, senior policy decision makers of the Department need special policy-related studies. Areas of policy analyses expected to be performed include: post reporting evaluation; communications policy; Science and Technology; and economic analysis.

Bureau-level Research Program, \$150,000. These funds are requested to increase the available funding for research of the priority requirements of the Department's regional and functional bureaus. This increased funding will allow the Bureau-level Research Program to undertake:

- 1) more extensive projects in which State's interests are not shared by other agencies; and,
- 2) projects which the bureaus feel are too policy-sensitive to be handled by other agencies share in the control which their functional participation would require.

Consultation Travel, \$158,000. These funds are requested for international consultation travel. Overseas travel is essential for the professional effectiveness of INR's analysts. Consultations with host country government officials and Embassy officers provide irreplaceable first-hand knowledge

Intelligence and Research

of local dynamics that often escapes message traffic, and keeps an analyst's work realistic and policy-relevant. Analysts, on the average, would be scheduled for one trip every three years. This goal is consistent with the opportunities available to comparable analysts throughout the intelligence community.

Area of Analysis for Western Europe, Analyst and \$3,000. The Bureau needs a senior analyst position to concentrate on Greece and Cyprus, and complement the analyst dedicated to Turkey. The leftward direction of Greece under the current government has underlined the importance of Greece to NATO and U.S. interests. This is happening at a time when policy interest in Turkey is also high. The question of democracy's future in Turkey and the new importance of Southeast Asia have made Turkey's traditional NATO importance more critical than ever. The Cyprus question remains unsolved, making coverage of political developments on that island significant for relations between the two countries. One analyst now covering all three countries is unable to meet the current analytical demands of policymakers, and we expect these demands to grow. Also, background training on Turkey and Greece is quite different.

Area of Long-Range Assessments and Research, Analyst and \$3,000. A senior, experienced officer is required to take responsibility for initiating and conducting on a continuing basis longer term assessments on the Middle East, an area not now covered by this office. Coordinating closely with the Office of Analysis for Near East and South Asia and other current analysis offices in the Bureau, the officer will select topics of study, plan work schedules, and conduct assessments either through individual effort or as a team leader with other analysts, contract personnel or consultants. Most assessments will be self-initiated in anticipation of policy formulation needs, but the officer will also respond to requests for particular assessments from policy analysts concerned with political-military affairs.

Area of Economic Analysis, Political/Economic Analyst and \$3,000. A second analyst position is requested to help cover the eight communist countries in Europe. All these countries face internal economic, political, and financial problems, which affect their relations with the Soviet Union and the West. The addition of another analyst is required to provide adequate coverage and maintain a lead on policy analysis in advance of critical events.

Area of Global Issues, Analyst and \$3,000. This analyst will complement the existing analyst who specializes in the technological aspects of non-military science and technology affairs. The new analyst will concentrate on the economic effects of S&T developments e.g. the impact of robotics in developed countries on employment in developed and less developed countries; or the impact of biotechnology advances on medicine and agriculture; or the foreign policy consequences of various U.S. technology transfer policies.

Office of Intelligence Coordination, 5 Overseas Analysts and \$9,000. These positions would be allocated to the offices of the Executive Director (the positions), Analysis for Africa, Analysis for Inter-American Republics, and Analysis for East Asia and the Pacific. The Department tries to maintain an approximate 50/50 balance between Foreign Service Officers and Civil Servants in its corps of analysts. The Foreign Service complement provides direct first-hand experience with conditions in the overseas areas. The Civil Servants provide a more research oriented approach to their areas. It is important, given INR's position in the Intelligence Community, that the Service develop a civil service overseas analyst program. These positions will maintain a cadre of civil servants on a rotational basis. In overseas assignments, concentrating on research in their respective areas of expertise.

Office of Analysis for the Soviet Union and Eastern Europe, Analyst and \$3,000. The new analyst would concentrate on the politics of reform and economic management in the Soviet Union. This topic will be a major issue in Soviet politics in coming years. It is increasingly understood in the US that some reform is needed, but at the same time there is great concern that changes jeopardize important prerogatives of the party. The question pertaining to the scope and pace of economic reform, and debate over the subject could become a key ingredient in the next round of succession politics.

Office of Politico-Military Analysis, Analyst for Middle East Regional Military Matters and \$3,000. The office has responsibilities for analysis of politico-military developments in the Middle East, with more than a dozen countries in the area either engaged in hostilities or facing potential conflict. The office has produced frequent analyses for the Secretary and other senior officers of the department. The workload has proved too much for one officer, and more than half of these items have to be drafted by analysts normally assigned to other areas. The coverage of these other areas has suffered as a result, and there is an urgent need for a second Middle East analyst.

Office of Global Issues, Analyst for International Labor Affairs and \$3,000. The incumbent would handle both organized labor movements as well as neglected areas as problems associated with non-organized labor. The Secretary's Special Assistant for International Labor Affairs has taken the Office of Global Issues with labor analysis. Attention to labor intelligence has been at a very low level for a significant period of time throughout the Intelligence Community.

Office of Analysis for Inter-American Republics, Analyst and \$3,000. Central America and the Caribbean will remain areas of high interest and priority for US policymakers in the foreseeable future. The Bureau has provided coverage of the area to date by using its country specialists. To deal with questions and themes of a transnational nature have been assigned on an ad hoc basis. While this has resulted in adequate emergency coverage of subjects that cut across country lines, it would be preferable to have an analyst devoted to such issues.

Office of Analysis for the Near East and South Asia, Analyst and \$3,000. An analyst position is requested to cover the economic and energy matters in the Gulf States. The office has only one analyst to cover all eight states of the Arabian peninsula.

Office of Analysis for East Asia and Pacific, Analyst for Vietnam and Cambodia and \$3,000. This position is essential if the Bureau is to meet adequately the needs of policymakers for information and analysis on these countries. In recent years Indochina has become an area of increasing national security interest for the United States, given the possibility of sharply expanded hostilities and a growing Soviet presence in Southeast Asia and the South Pacific region.

Office of Analysis for Africa, Political-Economic Analyst and \$3,000. The incumbent would concentrate on regional and continent-wide political and economic issues. The office covers 48 countries in sub-Saharan Africa, leaving little or no time for projects that are regional or continent-wide. There is an increase in the number of issues that fall into this broader category, including Libyan, Cuban and Soviet actions in the area, and more importantly, the severe economic problems in most African countries. The economic difficulties produce political consequences that are among the most serious and disturbing trends in Africa.

Office of Analysis for East Asia and the Pacific, Chinese Internal Analyst and \$3,000. During the next several years Sino-US military relations are likely to become an increasingly important aspect of our bilateral relationship. To provide adequate coverage in this area an experienced officer is needed who would devote full time to analysis of the Chinese military and the evolving Sino-US military relationship.

Office of Analysis for Western Europe, Canadian-Benelux Analyst and \$3,000. Growing US policy interest in Canada, reflected by creation of a special Deputy Assistant Secretary in EUR for Canadian Affairs, increases the importance of covering Canadian developments in INR. Moreover, the change in leadership of the two top political parties in Canada creates a new political situation and adds to the workload of the analyst. The difficulties of the Dutch and Belgian governments in keeping to the NATO schedule for deployment of their weapons have caused intense US policy interest in those two countries. The interest is likely to continue for the foreseeable future, and requires continuous coverage of Dutch and Belgian affairs.

Office of Analysis for Africa, Analyst for Southern Africa and \$3,000. This position would allow the shifting of responsibilities to provide more balanced coverage and permit more focused coverage of Mozambique, Angola and Namibia-related area trends. The addition of this position will be a timely response to the increasing policy interests and activities in the sub-Saharan region.

Office of Analysis for Near East and South Asia, Analyst for Egypt and \$3,000. The incumbent would become the office's only full time analyst for Egypt. The position is necessary in view of Egypt's importance to U.S. national interests, both in terms of the Middle East peace process and the expanding U.S./Egyptian bilateral security relationship. Egypt is the principal Arab interlocutor of the U.S. in the region, both politically and militarily. To assist allied Arab nations, the U.S. has deployed AMCS aircraft to Egypt, assembled a considerable naval presence in the Mediterranean Sea, and taken other appropriate measures. This has meant a significant investment of U.S. national resources and acute interest in the security and stability of Egypt at the highest levels of the Department, the National Security Council, and the White House. The quality of our efforts will decline as an inevitable consequence of overtaxing our capability.

Office of Analysis for the Soviet Union and Eastern Europe, Analyst and \$3,000. The incumbent would concentrate on the Soviet leadership. Given the major changes in the Soviet leadership structure over the last several years, it is now time to extend the coverage of leadership activities to include not only key party and government officials. Because analysis of the Soviet leadership impinges on every aspect of our analysis of the USSR, this position represents a valuable addition to our analytical capability of the Soviet Union.

Office of Politico-Military Analysis, Analyst and \$3,000. The incumbent would concentrate on strategic arms control issues. Arms control issues related to Soviet strategic offensive weapon systems have emerged as the primary factor in the new Nuclear and Space Talks (NST) at Geneva. The Bureau has undertaken a major initiative to strengthen its analytical support for the arms control process. Moreover, the expansion of these negotiations into a tripartite forum adds to the complexity of these negotiations. The Bureau requires an analyst capable of dealing with exotic weapon systems and concepts, and is also familiar with the full spectrum of pertinent arms control issues. The incumbent of this position would be responsible for day-to-day tracking of all matters within the purview of the NST/STAB negotiations. Additional duties would include: backstopping support (providing technical support to policy offices and expert participation within the Intelligence Community); briefing/debriefing of negotiators; participation in negotiations; and analysis of intelligence information pertinent to negotiations.

Reports Coordination and Review Staff, Report Officer and \$3,000. This officer will be responsible for assuring that the Bureau's final reports adhere to the highest standards in terms of editorial quality, clearances, formats, distribution controls, and Bureau policy.

Office of Economic Analysis, Econometrician and \$3,000. An econometrician is needed in the INR/EC Commodities and Developing Countries Division to apply state-of-the-art quantitative methodologies to analysis of policy questions involving commodity markets and economic development.

Reports Coordination and Review Staff, Evaluation Officer and \$3,000. The incumbent would evaluate and try to improve reporting and analysis by overseas missions and collectors. He would contribute to the substance of reporting plans, country director evaluations and humint collection plans. He would be assigned to monitor significant reporting needs and resources, post by post, in each bureau, view of resource needs. The Under Secretary for Political Affairs asked that the Bureau undertake this effort.

Office of The Geographer, Computer Cartographer and \$3,000. The Bureau needs a computer cartographer to exploit the many opportunities technological changes have presented. The incumbent will direct a program to automate most of the functions and programs of the Office of the Geographer. This will improve the responsiveness, accuracy and quality of the support given to internal analytical studies, and formal publications both internally in the Bureau and throughout the Department.

Office of Politico-Military Analysis, Analyst and \$3,000. The incumbent would analyze risks and strategies as the U.S. seeks to engage the Allies in SDI research while protecting SDI-related technologies from diversion to the Soviet Union. This analyst would enable the office to meet these demands more satisfactorily and to resume attention to certain regional nuclear proliferation issues from which resources have had to be diverted to deal with technology transfer. The growing emphasis on stopping the flow of strategic technologies has dramatically increased the workload in this office. The office analyzes and reports on Soviet military technology and technology transfer mechanisms, and participates in several Intelligence Community committees and working groups.

Office of Intelligence Resources, Photo Interpreter Specialist and \$3,000. This position will provide additional support to the Bureau's analysts and the incumbent in identifying, understanding and using the greatly increased images and new types of imagery. The technology and capacity of imagery has advanced by quantum leaps.

Office of Intelligence Coordination, Active Measure Specialist and \$3,000. The incumbent of the requested position would be responsible for review and analysis of the growing volume of intelligence, Foreign Service reporting, and NSA reports on Soviet "active measures", and for producing reports and briefing material to increase foreign government and general public awareness of Soviet active measures.

Office of Politico-Military Analysis, Research Assistant and \$3,000. A reference librarian is needed to organize and track the massive amounts of data on record. The office is required to provide immediate responses on order of battle, arms inventories, weapons characteristics, and arms transfer data on every country in the world, as well as gross judgements relating to every country in the world, as well as gross judgements on regional military balances and threats, indications and warning lists, and other politico-military assessments. In addition, the office must maintain data on all strategic, theater, and nuclear forces, nuclear power and proliferation potential, and technological developments and technological transfer records.

Office of Global Issues, Secretary and \$3,000. The office has 14 officers supported by one full-time secretary and one part-time secretarial assistant. In order to process the volume of reports produced, a second full-time permanent secretary is required. This position will assure the timely delivery of reports and relieve officers of clerical functions.

Office of Analysis for East Asia and the Pacific, Secretary and \$3,000. The incumbent would provide secretarial and administrative support to analysts in the Office of Current Intelligence. These analysts are physically separated from the rest of the EAP office.

African Affairs, 36 Positions and \$997,000

Political, 18 Positions and \$460,000

Office of Southern African Affairs, Desk Officer and \$12,000. The course of constructive engagement that the United States has pursued with South Africa since 1981 has involved a much broader range of activities and more intensive programs between the two countries, than has existed at any previous time. These programs have led to intensified public and Congressional scrutiny, which is unlikely to be reduced in the foreseeable future. The South African desk, consisting of two officers, alone accounts for 50% of all Congressional correspondence prepared by the whole bureau, and for 50% of the press guidance prepared for the Department's Spokesman, and 50% of the public mail received in AF. An additional officer position is needed to deal with the quantum increase in activities and provide prompt responses to inquiries.

Antananarivo, Madagascar, Political Officer and \$62,000. Currently the Malagasy government is slowly shifting orientation and priorities, and political coverage requires more contacts, spot reports and in-depth analysis than current reporters have time to develop. Given the emerging AID program, an additional political officer is needed to provide in-depth analysis of reports of political life in the interior where AID development efforts are being launched.

Libreville, Gabon, Political/Economic Officer \$27,000. While officially assigned to Libreville, the additional officer requested would be resident on the island of Sao Tome, for which Embassy Libreville is responsible. The officer would be focal point of all U.S. Government contacts with the government of Sao Tome and Principe and would do political reporting and some economic reporting on Sao Tome. Also, the officer would report any data on reports which became available and coordinate the U.S. AID program on Sao Tome.

Maputo, Mozambique, Political Officer and \$54,000. There exists an overwhelming need to expand at all levels our awareness and understanding of Mozambique's extremely complicated internal dynamics, particularly during the coming years as we successfully endeavor to encourage the government's withdrawal from the total dominance of the USSR and its allies. A political officer is needed to provide full attention to the developing situation, particularly the growing guerrilla movement which threatens the current regime.

Dar es Salaam, Tanzania, Political Officer and \$25,000. A second Political Officer is needed to expand the section's coverage of domestic political and developments. This officer would concentrate on: Tanzania's regional areas; establishing direct lines of communications with major party and government officials; implementation of national policies at the regional and local level; political and economic trends and developments on Zanzibar; major party, government, parliamentary and international meetings which are frequently held in Dodoma, Arusha, Zanzibar; and labor, youth, and student activities. This additional Political Officer will enable the post to cover political developments outside of Dar es Salaam.

South Africa, Political Officers (2) and \$54,000. The first additional political officer is needed to improve our coverage of internal political developments and trends in South Africa, specifically political issues concerning the white population. Currently, only one political officer is assigned to cover this issue and political events in Namibia. However, the increased demands for coverage of government steps toward reform and expanded demands for reporting on the three chambers of parliament make this task a heavy job. The second additional political officer is needed to improve coverage of regional negotiations and the intense activity in South Africa's foreign policy toward its African neighbors. As the U.S. encourages South Africa to engage more actively in negotiating efforts to resolve differences with its neighbors, our ability to remain informed of South Africa's efforts is critical.

Yaounde, Cameroon, Political/Economic Officer and \$39,000. A Political/Economic officer is needed to improve political/economic reporting on Cameroon. The two officers presently in the Political section must devote most of their time to spot reporting and demarches. They have little time to travel and therefore cannot report on political trends and currents.

Bureau of Intelligence and Research

FY 1987
Summary Statement

(dollars in thousands)

1985 Actual		1986 Estimate		1987 Request	
Positions	Funds	Positions	Funds	Positions	Funds
333	\$2,894	333	\$4,242	367	\$5,796

I. Summary

The functions of the Bureau of Intelligence and Research (INR) are to provide the Secretary and Principal Officers of the Department, geographic and functional bureaus, and missions overseas, with policy-relevant and timely intelligence analysis; timely and secure intelligence information handling services; and Departmental representation in the Intelligence Community (IC).

In the analytical area, INR's highest priority is current intelligence, including both short term assessments and more specialized evaluations designed to assist policymakers in the decision making process. INR is also responsible for longer range intelligence analyses, and contributes to interagency intelligence assessments. Additionally, INR develops and coordinates the Department's needs for external research and conferences on policy issues, and coordinates efforts among U.S. Government agencies in support of foreign affairs research.

II. Current Programs

During 1986, INR objectives for intelligence analysis include preparation of regular and special reports such as: the current reports section of the Secretary's Morning Summary; weekly serial reports such as the Inter-American Highlights; Political-Military Analyses; and the Arab-Israeli Highlights. INR also publishes reports for wide circulation throughout the Department, overseas missions, and other U.S. Government agencies. Additionally, INR continues to increase the production of long range assessments by merging its own activities with external analysis.

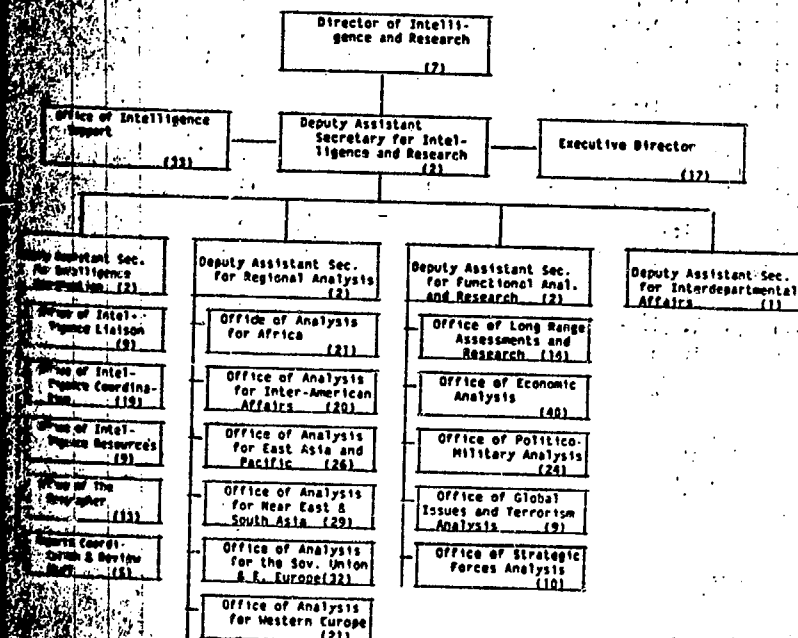
III. 1987 Plans

In 1987, INR will continue to move forward on its modernization program, particularly in the field of information handling. The Information Management System (IMS) will be compatible with other advanced systems in use throughout the Intelligence Community. As a result of this system, INR will be able to produce for the Secretary of State and other end-users, rapid intelligence analyses from Foreign Service reporting and other intelligence sources. INR bureau activities to be performed in 1987 include: maintaining the 24-hour seven-day-a-week watch; reviewing and disseminating intelligence reports to policy offices; and maintaining telecommunications links with the IC, the White House and American Embassies and Consulates abroad.

Bureau of Intelligence and Research

FY 1987
Organization Chart

Total Positions: 367



Bureau of Intelligence and Research

FY 1987
Permanent Staff by Organization Unit
(dollars in thousands)

	1985 ACTUAL	1986 ESTIMATE	1987 REQUEST
Office of the Director.....	7	7	
Office of the Deputy Assistant Secretary.....	2	2	
Office of the Executive Director.....	17	17	
Office of Intelligence Support.....	31	31	
Deputy Assist. Secretary for Regional Analysis.....	2	2	
Office of Analysis for Africa.....	19	19	
Office of Analysis for Inter-American Affairs.....	19	19	
Office of Analysis for East Asia and Pacific.....	23	23	
Office of Analysis for Near East and S. Asia.....	27	27	
Office of Analysis for the Soviet Union and East Europe.....	30	30	
Office of Analysis for Western Europe.....	19	19	
Office of Political-Military Analysis.....	21	21	
Deputy Assist. Secretary for Intelligence Coordination.....	2	2	
Office of Intelligence Coordination.....	13	13	
Office of Intelligence Liaison.....	8	8	
Office of Intelligence Resources.....	8	8	
Deputy Assist. Sec. for Funct. Analysis & Research.....	2	2	
Office of Global Issues.....	6	6	
Office of Long-Range Assessment & Research.....	13	13	
Office of Economic Analysis.....	38	38	
Office of Geographer.....	12	12	
Reports and Coordination and Review Staff.....	4	4	
Deputy Assist. for Inter-departmental Affairs.....	1	1	
Office of Strategic Forces Analysis.....	9	9	
Total.....	333	333	

Bureau of Intelligence and Research

FY 1987
SUMMARY OF CHANGES

	POSITIONS			Total Pos.	FUNDS (\$ in thousands) Total Funds
	Americans Dom. Ovseas	FSNs			
1986 Estimate.....	333	--	--	333	\$4,242
1987 Current Services.....	333	--	--	333	4,242
Program Changes					
Reporting and Analysis.....	27	5	--	32	698
Information Systems.....	2	--	--	2	856
Program Changes.....	29	5	--	34	1,554
1987 Request (Budget Authority)....	362	5	--	367	5,796